## **WESTLAW**





State ex rel. McCaffrey v. Shanks

Court of Appeals of Wisconsin. | April 4, 1985 | 124 Wis.2d 216 | 369 N.W.2d 743 (Approx. 24 pages)

STATE of Wisconsin, ex rel. Debra L. McCAFFREY, Relator-Petitioner,

Allen B. SHANKS, Sheriff of Sauk County, Wisconsin, Respondent.

No. 83–901–W.
Submitted on Petition April 6, 1984.
Opinion Released April 4, 1985.
Opinion Filed April 4, 1985.

## **Synopsis**

Petitioner applied for writ of habeas corpus seeking review of her bind over for trial by the Circuit Court, Sauk County, Robert F. Curtin, J., on a charge of possession of a controlled substance with intent to deliver, party to a crime. The Court of Appeals, Gartzke, P.J., held that: (1) it had jurisdiction for original action for habeas corpus, and (2) petitioner's application had to be denied, as complaint against her was based on evidence obtained through valid search warrant, complaint was sufficient, and sufficient probable cause for bind over was shown at preliminary hearing.

Petition denied.

## West Headnotes (35) Change View **Habeas Corpus** Habeas corpus may be sought Habeas Corpus directly from Court of Appeals. 197III Jurisdiction, Proceedings, and Relief 197III(B) Jurisdiction and Venue 197III(B)1 197k612 State Courts; Judges, or Officers 197k613 Appellate courts (Formerly 197k44)

#### **SELECTED TOPICS**

#### Criminal Law

Pretrial Proceedings

Preliminary Examination and
Prosecutor Statement of Reasons and
Evidence

Review

Required Return of Unlawfully Seized Property

#### Habeas Corpus

Jurisdiction, Proceedings, and Relief
Original Jurisdiction of Criminal Appeal

## Secondary Sources

# Propriety of consideration of credibility of witness in determining probable cause at state preliminary hearing

84 A.L.R.3d 811 (Originally published in 1978)

...This annotation collects and analyzes the criminal cases in which the courts have discussed or expressly decided whether it is proper for a magistrate to consider the credibility of witnesses in determ...

## § 38. Weight and sufficiency of evidence at preliminary hearing

22 C.J.S. Criminal Procedure and Rights of Accused § 38

...At a preliminary hearing, the state bears the burden to show that there is probable cause to believe that an offense has been committed and that the defendant has committed it. The standard of probable...

## § 2:35. Original jurisdiction of Supreme Court—Exclusiveness

1 Wis. Pl. & Pr. Forms § 2:35 (5th ed.)

...Original jurisdiction to entertain an action to vindicate the sovereignty of the state is not possessed exclusively by the Supreme Court, but also is possessed by other tribunals. Accordingly, the cour...

## See More Secondary Sources

## Briefs

## **Reply Brief of Appellants**

2000 WL 33988288
Robert STEWART, on behalf of himself and all others similarly situated, v. Lynne
ABRAHAM, District Attorney of Philadelphia
County, individually and in her official
capacity; District Attorney's Office of
Philadelphia County, Appellants.
United States Court of Appeals, Third Circuit.
Oct. 26, 2000

...Pursuant to its rulemaking authority, the Pennsylvania Supreme Court promulgated new Rule 143 of the Pennsylvania Rules of Criminal Procedure. Rule 143 took effect on January 1, 2000. Prior to the prom...

## **Brief of Appellants**

2000 WL 33988287 Robert STEWART, on behalf of himself and all others similarly situated, v. Lynne ABRAHAM, District Attorney of Philadelphia County, individually and in her official capacity; District Attorney's Office of

## **Habeas Corpus**

Habeas corpus is available under present case law to review sufficiency of criminal complaint and sufficiency of evidence for bind over for trial following a preliminary examination.

## 2 Cases that cite this headnote



197 Habeas Corpus

19711 Grounds for Relief; Illegality of

Restraint 197II(B)

Particular Defects and Authority for Detention in General

> Preliminary hearing or examination (Formerly 197k25.1(3),

197

197k472

Habeas Corpus

197k30(2))

197II Grounds for Relief; Illegality of

Restraint

197II(B) Particular Defects and Authority for

Detention in General

Indictment, information, affidavit, or

## **Habeas Corpus**

Petitioner's application for writ of habeas corpus to review her bind over for trial on charge of possession of a controlled substance with intent to deliver, had to be denied, as complaint against her was based on evidence obtained through valid search warrant, complaint was sufficient and sufficient probable cause for bind over was shown at preliminary hearing.

197k474

197

197II(B)

197k474

Habeas Corpus 197II Grounds for Relief; Illegality of

Restraint

Particular Defects and Authority for Detention in General

Indictment, information, affidavit, or

(Formerly 197k30(2))

## 1 Case that cites this headnote

## **Habeas Corpus**

Habeas corpus is a "prerogative writ."



197

1971

197I(A) In General

197I(A)1 Nature of Remedy in General

197k201 In general

(Formerly 197k1)

Habeas Corpus

In General

## **Habeas Corpus**

Habeas corpus reaches only jurisdictional defects.

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197

Habeas Corpus

Grounds for Relief; Illegality of

Restraint

197II(A) Ground and Nature of Restraint

197k443 Jurisdictional Defects

197k443.1 In general

(Formerly 197k443, 197k27)

Philadelphia County, Appellants. United States Court of Appeals, Third Circuit. Sep. 22, 2000

..Plaintiff Robert Stewart brought suit against District Attorney Lynne Abraham and the District Attorney's Office (hereinafter, collectively, "the District Attorney's Office"), challenging the constitut...

### **Brief for Appellees**

2000 WL 33990430 Robert STEWART, on behalf of himself and all others similarly situated, v. Lynne ABRAHAM, District Attorney of Philadelphia County, Individually and in Her Official Capacity; District Attorney's Office of Philadelphia County, Appellants. United States Court of Appeals, Third Circuit. 2000

...Note: Table of Contents page numbers missing in original document Appellee has no affiliation with any corporate entities. There are no related cases or proceedings of which Appellee is aware. Plaintif...

#### See More Briefs

#### **Trial Court Documents**

### U.S. v. Garcia

2014 WL 991952 UNITED STATES OF AMERICA, Plaintiff, v. Nolberto GARCIA, Defendant United States District Court, D. Kansas. Mar. 11, 2014

.. MEMBERS OF THE JURY: Now that you have heard the evidence, the Court will instruct you on the law governing this case Although you as jurors are the sole judges of the facts, you must follow the law s...

## U.S. v. Rainbird

2011 WL 7781507 UNITED STATES OF AMERICA, v. Paul D RAINBIRD.

United States District Court, D. New Mexico. Dec. 20, 2011

...(For Offenses Committed On or After November 1, 1987) Defense Attorney: Sam Winder, Appointed X pleaded guilty to count(s) S32, S33, and S54 through S58 of Indictment pleaded nolo contendere to count(...

## U.S. v. Fujinaga

2019 WL 13185471 UNITED STATES OF AMERICA, v. Edwin FUJINAGA

United States District Court, D. Nevada. June 17, 2019

... pleaded guilty to count(s) \_ pleaded nolo contendere to count(s)\_ which was accepted by the court. was found guilty on count(s) 1-20 of the Indictment (ECF No. 1) after a plea of not guilty. The def..

## See More Trial Court Documents

## **Habeas Corpus** Insufficiency of evidence supporting a court's order or judgment depriving a person of liberty is not a jurisdictional defect and is therefore not reviewable on habeas corpus prior to appeal. 3 Cases that cite this headnote **Constitutional Law**

### 197 Habeas Corpus 19711 Grounds for Relief; Illegality of Restraint 197II(B) Particular Defects and Authority for Detention in General 197k489 Evidence 197k493 Weight and Sufficiency 197k493(1) In general (Formerly 197k25.1(9))

# **Habeas Corpus**

A state conviction on evidence which does not support a finding of guilt beyond reasonable doubt violates Fourteenth Amendment due process, and therefore under 28 U.S.C.A. § 2254 a federal court must entertain a habeas corpus petition by a state prisoner attacking conviction on that ground. U.S.C.A. Const.Amend. 14.



197k493 197k493(2) Evidence Weight and Sufficiency Federal review of state proceedings, (Formerly 197k45.2(6))

## **Habeas Corpus**

Federal habeas corpus is not available unless applicant has exhausted administrative remedies in courts of the state or either state corrective process is unavailable or circumstances render the process ineffective. 28 U.S.C.A. § 2554(b); W.S.A. 974.06(1, 8).



197 Habeas Corpus 1971 In General 197I(D) Federal Court Review of Petitions by State Prisoners 197I(D)4 Sufficiency of Presentation of Issue or Utilization of State Remedy 197k362 Particular Remedies or Proceedings 197k362.1 In general (Formerly 197k362,

## **Habeas Corpus**

Habeas corpus is available to test a criminal complaint and to test sufficiency of evidence for a bind over for trial following a preliminary examination.

2 Cases that cite this headnote



19711

197II(B)

197k472

Habeas Corpus Grounds for Relief; Illegality of Restraint Particular Defects and Authority for Detention in General Preliminary hearing or examination

197k45.3(1.40), 197k45.3(7))

(Formerly 197k25.1(3))

#### Courts Court of Appeals is bound by 106 Courts precedents established by 10611 Establishment, Organization, and Supreme Court, even if it Procedure disagrees with a particular 106II(G) Rules of Decision precedent. 106k88 Previous Decisions as Controlling or as Precedents 12 Cases that cite this 106k91 Decisions of Higher Court or Court of headnote Last Resort 106k91(1) Highest appellate court <u>م</u> **Criminal Law** "Preliminary examination" is 110 Criminal Law hearing to determine if 110XII Pretrial Proceedings probable cause exists to 110k222 Necessity and Requisites of believe defendant has Preliminary Examination committed a felony; if court 110k223 Nature and necessity finds probable cause, defendant is bound over for 110 Criminal Law trial; bind over is not a 110XII Pretrial Proceedings determination that defendant 110k240 Holding accused to answer is guilty and does not decide the entire matter in litigation between state and defendant. W.S.A. 808.03, 970.03(1, 7). 12 Criminal Law ڪ A bind over for trial is not 110 Criminal Law appealable as of right under 110XXIV Review W.S.A. 808.03(1), and thus a 110XXIV(C) Decisions Reviewable review of a bind over is 110k1021 Decisions Reviewable interlocutory. 110k1023 Appealable Judgments and Orders 1 Case that cites this 110k1023(3) Preliminary or interlocutory orders in headnote general 13 Criminal Law Provisions of statute 110 Criminal Law governing appealability of Review 110XXIV certain decisions, W.S.A. 110XXIV(C) Decisions Reviewable 808.03, are intended to 110k1021 Decisions Reviewable discourage interlocutory 110k1023 Appealable Judgments and Orders appeals. 110k1023(3) Preliminary or interlocutory orders in ڪ **Criminal Law** Policy against interlocutory 110 Criminal Law appeals is particularly 110XXIV Review important in criminal 110XXIV(C) Decisions Reviewable prosecutions. 110k1021 Decisions Reviewable 110k1023 Appealable Judgments and Orders

Preliminary or interlocutory orders in

110k1023(3)

## 15 Criminal Law

Policy against interlocutory appeals prevents appeal as of right even when it is claimed that prosecution subjects defendant to double jeopardy, contrary to Federal and Wisconsin Constitutions.

1 Case that cites this headnote

## **-**

110XXIV(C)

110k1023

110k1023(3)

110 Criminal Law
110XXIV Review

110k1021 Decisions Reviewable

Decisions Reviewable

Appealable Judgments and Orders
Preliminary or interlocutory orders in

## neadnote

## 16 Habeas Corpus

Habeas corpus is a civil action, even if brought about by a criminal charge.

1 Case that cites this headnote

## -

197 Habeas Corpus197I In General

197I(A) In General197I(A)1 Nature of Remedy in General

197k202 Civil or criminal nature
(Formerly 197k1)

## 17 Habeas Corpus

Statute governing appealability of an order or judgment on habeas corpus, W.S.A. 974.02(1), converts the order or judgment into a permissibly appealable disposition and prevents an interlocutory appeal as of right.



197 197III 197III(D)

197k814

Habeas Corpus

Jurisdiction, Proceedings, and Relief

197III(D) Review
197III(D)1 In General

Decisions reviewable
(Formerly 197k113(3))

## 18 Criminal Law

Defects in complaint and bind over for trial may be raised in an appeal as of right from the judgment of conviction, and defendant may also petition Court of Appeals for leave to appeal an order in appealable form sustaining the complaint or directing bind over, and if a proper showing is made under W.S.A. 809.50(1)relief is available through that route.

5 Cases that cite this headnote

## **-**

110 Criminal Law110XXIV Review

110XXIV(C) Decisions Reviewable
110k1021 Decisions Reviewable

110k1021 Decisions Reviewable
110k1023 Appealable Judgments and Orders

Preliminary or interlocutory orders in

**-**

110k1023(3)

110 Criminal Law110XXIV Review

110XXIV(L) Scope of Review in General

110XXIV(L)7 Nature of Decision Appealed from as Affecting Scope of Review

Criminal Law

110k1134.70 In general

(Formerly 110k1134(8))

## 19 Criminal Law

As long as complaint alleges that a crime has been committed, circuit court has subject matter jurisdiction even if a criminal statute cannot be applied to the facts involved.

1 Case that cites this headnote

## **-**

110 110VIII 110k91

III Jurisdiction
91 Jurisdiction of Offense

110k92 In gene

In general

## 20 Habeas Corpus

Court of Appeals may decline to exercise its jurisdiction and refer petition for habeas corpus to circuit court for review by a branch of that court other than the branch which bound defendant over for trial, since primary function of Court of Appeals is appellate and because Court of Appeals and circuit court may grant habeas corpus.

197 Habeas Corpus

197III Jurisdiction, Proceedings, and Relief

197III(B) Jurisdiction and Venue

197III(B)1 In General

Exclusive, Concurrent, or Conflicting

Jurisdiction

Preference for inferior over appellate

court

(Formerly 197k44)

## 2 Cases that cite this headnote

## 21 Habeas Corpus

Circuit courts as well as Court of Appeals and the Supreme Court may grant habeas corpus, and thus the circuit courts and the appellate courts have concurrent jurisdiction. W.S.A. 782.03, 782.06.



197III(B)

197III(B)1

197

197k621

197k623

Habeas Corpus

197III Jurisdiction, Proceedings, and Relief

Jurisdiction and Venue

In General

197k621 Exclusive, Concurrent, or Conflicting

Jurisdiction

Criminal Law

Scope of Inquiry

Review

197k621.1 In general

(Formerly 197k621, 197k41, 197k44)

Scope of Review in General

Deferential review in general

(Formerly 361k176)

(Formerly 361k188)

## 22 Criminal Law Statutes

Meaning of a statute is a question of law which Court of Appeals resolves without deference to trial court's decision, and in so resolving, looks first to language of the statute itself.

# 5 Cases that cite this headnote



110

110XXIV

110XXIV(L) 110XXIV(L)4

110/0/11 (L)

110k1134.30

<u>\_\_\_</u>

361

Statutes

361III Construction

361III(A) In General 361k1078 Language

361k1079 In general

**-**

361 Statutes

361III Construction
361III(L) Determinatio

361III(L) Determination of Construction
361k1343 Questions of law or fact

(Formerly 361k176)

## 23 Court Commissioners

Court commissioner who filed his oath of office in 1965 and had not been succeeded or removed remained qualified to execute search warrant pursuant to statute providing that the commissioner's term continues "until the expiration of the term of the appointing judge and until the successor of the commissioner is appointed and qualified." W.S.A. 757.68(2).

## **-**

105 105k1

Court Commissioners

Creation and abolition of office, and appointment, qualification, and tenure

### 24 Criminal Law

A criminal complaint must charge a crime and allege facts sufficient to persuade a neutral and detached magistrate that the accused probably committed the crime charged.



110 110XII 110k208 110k211

110k211(3)

Criminal Law
Pretrial Proceedings
Preliminary Complaint or Affidavit
Requisites and Sufficiency
Information and belief

1 Case that cites this headnote

## 25 Criminal Law

Factual allegations must be sufficient or must permit drawing of sufficient reasonable inferences to establish probable cause for a criminal complaint.



110 110XII 110k208 110k211 110k211(3) Criminal Law
Pretrial Proceedings
Preliminary Complaint or Affidavit
Requisites and Sufficiency
Information and belief

4 Cases that cite this headnote

## 26 Criminal Law

If reasonable inferences may be drawn establishing probable cause and equally reasonable inferences may be drawn to the contrary, the criminal complaint is sufficient.



110 110XII 110k208 110k211

110k211(3)

Criminal Law
Pretrial Proceedings
Preliminary Complaint or Affidavit
Requisites and Sufficiency
Information and belief

4 Cases that cite this headnote

## 27 Criminal Law

Which inferences are reasonable is a question of law which reviewing court may independently resolve in determining sufficiency of probable cause for criminal complaint.



110 110XXIV 110XXIV(L) 110XXIV(L)13 110k1139 Criminal Law
Review
Scope of Review in General
Review De Novo
In general

2 Cases that cite this headnote

## **Controlled Substances**

Where complaint charged petitioner with possession of a controlled substance with intent to deliver, party to a crime, petitioner could be convicted of the commission of the crime if she directly committed it, aided and abetted its commission or was a party to a conspiracy to commit it. W.S.A. 161.41(1m), 939.05.



96H 96HIII

96Hk61

96Hk67

Prosecutions

Indictment, Information or Complaint

Issues, proof and variance

Controlled Substances

(Formerly 138k106 Drugs and Narcotics)

**Controlled Substances** 

Possession of a controlled substance with intent to deliver requires possession, and possession may be imputed if accused had knowledge of presence of drug and it is found in place immediately accessible to and under accused's exclusive or joint dominion and control.



96Hk31

96H

96HII Offenses

> Possession for sale or distribution (Formerly 138k65 Drugs and Narcotics)

Controlled Substances

2 Cases that cite this headnote

## 30 Criminal Law

In judging sufficiency of criminal complaint, Court of Appeals cannot choose between conflicting inferences if one supports a basis for probable cause.



Criminal Law 110XXIV

110XXIV(L) 110XXIV(L)7 Review

Nature of Decision Appealed from as Affecting Scope of Review

Scope of Review in General

110k1134.70 In general

(Formerly 110k1134(8))

2 Cases that cite this headnote

## **Criminal Law**

It is reasonable to infer that a wife has joint dominion and control over contents of house she occupies with her husband.



110 110XVII

110XVII(B) 110k305

110k323

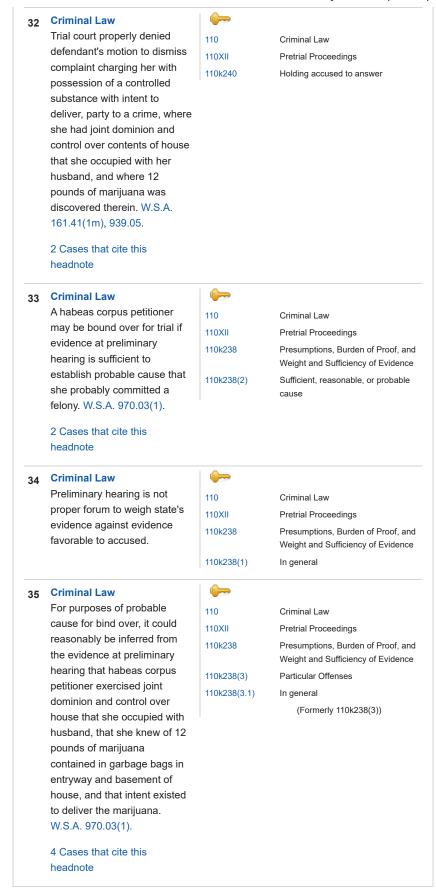
Evidence Presumptions and Inferences

Presumptions

Particular facts

Criminal Law

1 Case that cites this headnote



## Attorneys and Law Firms

\*\*746 \*218 Sarah Furey Crandall and Crandall Law Office, Madison, for relator-petitioner.

Bronson C. La Follette, Atty. Gen., and Michael R. Klos, Asst. Atty. Gen., for respondent.

Before GARTZKE, P.J., DYKMAN, J., and RUDOLPH T. RANDA, Reserve Judge.

## **Opinion**

GARTZKE, Presiding Judge.

Deborah McCaffrey has petitioned the court of appeals for a writ of habeas corpus to review her bindover for trial on a charge of violating sec. 161.41(1m), Stats., possession of a controlled substance with intent to deliver, party to a crime, sec. 939.05, Stats., a felony. She alleges in her petition that the criminal complaint is based on evidence obtained through an invalid search warrant, fails to state sufficient facts to constitute probable cause, and that the evidence at the \*219 preliminary hearing was insufficient to bind her over for trial.

- 1 2 3 We hold that habeas corpus may be sought directly from the court of appeals. We hold that habeas corpus is available under the present case law (the validity of which we question) to review the sufficiency of a criminal complaint and the sufficiency of the evidence for a bindover following a preliminary examination. We conclude that we may refer the petition to the circuit court for disposition, but we decline to do so. We conclude that the warrant is valid, the complaint is sufficient, and probable cause was shown at the preliminary. We therefore deny the petition.
- 1. Original Action for Habeas Corpus in the Court of Appeals
  This is an original action in the court of appeals for habeas corpus. We have an obligation to inquire *sua sponte* into our jurisdiction. *St. ex rel. Teach. Assts. v. Wis.—Madison Univ.*, 96 Wis.2d 492, 495, 292 N.W.2d 657, 658 (Ct.App.1980). We conclude that we have jurisdiction.
- 4 The court of appeals has original jurisdiction to issue prerogative writs. Wis. Const. art. VII, sec. 5(3). Habeas corpus is a prerogative writ. *The Attorney General v. Blossom,* 1 Wis. 277 [\*317], 278 [\*319] (1853). The court of appeals therefore possesses jurisdiction to entertain the petition by virtue of the constitution.

Our constitutional jurisdiction has been implemented by statute. A petition for habeas corpus may be made to the "supreme court, the court of appeals or the circuit court of the county, or to any justice or judge of the supreme court, court of appeals or circuit court or to any court commissioner, within the county where the prisoner is detained; ...." Sec. 782.03, Stats.

\*220 2. Habeas Corpus Available Remedy Before Conviction to Review Alleged Errors 5 6 7 8 9 Three propositions regarding habeas corpus have gone almost unchallenged since State ex rel. Durner v. Huegin, 110 Wis. 189, 85 N.W. 1046 (1901). First, habeas corpus reaches only jurisdictional defects. <sup>2</sup> Second, the insufficiency of the evidence supporting a court's order or judgment depriving a person of liberty is not a jurisdictional defect and is therefore not reviewable on habeas corpus prior to appeal. <sup>3</sup> Third, habeas corpus is nevertheless \*\*747 available to test a criminal complaint and to test the sufficiency of the evidence for a bindover for trial following a preliminary examination.

\*221 These propositions have been applied, or their applicability assumed, in many cases, including several decided since the criminal code was revised by ch. 255, Laws of 1969. See, e.g., J.V. v. Barron, 112 Wis.2d 256, 265, 332 N.W.2d 796, 801 (1983); State v. Berby, 81 Wis.2d 677, 684, 260 N.W.2d 798, 802 (1978); State v. Olson, 75 Wis.2d 575, 584, 250 N.W.2d 12, 17 (1977); State ex rel. Hussong v. Froelich, 62 Wis.2d 577, 583, 215 N.W.2d 390, 394 (1974); State ex rel. Cullen v. Ceci, 45 Wis.2d 432, 440, 173 N.W.2d 175, 178 (1970); State v. Copening, 103 Wis.2d 564, 578, 309 N.W.2d 850, 857 (Ct.App.1981); State ex rel. Wohlfahrt v. Bodette, 95 Wis.2d 130, 132, 289 N.W.2d 366, 367 (Ct.App.1980).

Indeed, *State ex rel. Dore v. Stoltz*, 42 Wis.2d 534, 538, 167 Wis.2d 214, 216 (1969), declared that habeas corpus is the sole remedy to challenge a complaint and a 1967 bindover.

10 We are bound by the precedents established by the supreme court of this state, even if we disagree with a particular precedent. *State v. Lossman*, 118 Wis.2d 526, 533, 348 N.W.2d 159, 163 (1984). Well before *Lossman*, we acknowledged our obligation to follow

supreme court precedents, *Livesey v. Copps Corp.*, 90 Wis.2d 577, 581, 280 N.W.2d 339, 341 (Ct.App.1979), and we meet it in this appeal.

Accordingly, we conclude that habeas corpus is available to petitioner to challenge the criminal complaint and to test the sufficiency of the evidence for the bindover. Because, however, we question whether habeas corpus has been such a remedy since the 1969 revision of the criminal code, we next discuss the basis for our doubts.

- 3. Availability of Habeas Corpus to Test Complaint and Bindover Questioned
- a. Reasons for Inquiry
- \*222 Our inquiry is prompted by the strong policy against interlocutory appellate review in criminal cases.
- 11 12 A preliminary examination is a hearing to determine if probable cause exists to believe the defendant has committed a felony. Sec. 970.03(1), Stats. If the court finds probable cause, defendant is bound over for trial. Sec. 970.03(7). A bindover is not a determination that the defendant is guilty. State v. Dunn, 121 Wis.2d 389, 396, 359 N.W.2d 151, 154 (1984). Consequently, a bindover does not decide the entire matter in litigation between the state and the defendant. For that reason, a bindover is not appealable as of right under sec. 808.03(1), Stats. A review of a bindover is therefore interlocutory.
- 13 Interlocutory reviews are discouraged to avoid unnecessary interruptions and delays in the circuit courts and to reduce the burden on the appellate courts. *Bearns v. ILHR Department*, 102 Wis.2d 70, 74, 306 N.W.2d 22, 25 (1981). The provisions of sec. 808.03, Stats., with respect to appealability are intended to discourage interlocutory appeals. *Id.*
- 14 The policy against interlocutory appeals is particularly important in criminal \*\*748 prosecutions. In *State v. Jenich*, 94 Wis.2d 74, 80, 288 N.W.2d 114, 117 (1980), the court recognized, "as did the United States Supreme Court in *Abney* [v. United States, 431 U.S. 651, 97 S.Ct. 2034, 52 L.Ed.2d 651 (1977)], that interlocutory or piecemeal appeals are undesirable, especially in criminal prosecutions. The delays caused by piecemeal appeals are 'inimical to the effective and fair administration of the criminal law.' *Dibella v. United States*, 369 U.S. 121, 126 [82 S.Ct. 654, 658, 7 L.Ed.2d 614] (1962)."
- 15 This policy against interlocutory appeals in criminal cases is exceptionally strong. It prevents an appeal as of right even when it is claimed that the prosecution subjects a defendant to double jeopardy, contrary to \*223 the federal and Wisconsin constitutions. *Jenich*, 94 Wis.2d at 97 a, 292 N.W.2d at 348–49.
- 16 17 The policy against interlocutory appeals is reflected and applied specifically to habeas corpus in sec. 974.02(1), Stats. Section 974.02(1), provides in relevant part:

An appeal of an order or judgment on habeas corpus remanding to custody a prisoner committed for trial under s. 970.03 [governing preliminary examination] shall be taken under ss. 808.03(2) and 809.50 [the statute and appellate rule governing permissive appeals], with notice to the attorney general and the district attorney and opportunity for them to be heard.

Habeas corpus is a civil action, even if brought about by a criminal charge. *State ex rel. Korne v. Wolke*, 79 Wis.2d 22, 26, 255 N.W.2d 446, 448 (1977). Hence, without sec. 974.02(1), an order or judgment on a petition for habeas corpus challenging a bindover would be appealable as of right under sec. 808.03(1), Stats., because it disposes of the entire matter in litigation in that action. Section 974.02(1) converts the order or judgment into a permissibly appealable disposition and prevents an interlocutory appeal as of right. <sup>4</sup>

18 Revision of the case law rule allowing habeas corpus to test the sufficiency of a complaint and of the evidence \*224 for bindover would not deprive a criminal defendant of a remedy. Defects in the complaint and bindover may be raised in an appeal as of right from the judgment of conviction. See, e.g., State v. Olson, 75 Wis.2d 575, 250 N.W.2d 12 (1977). The defendant may also petition this court for leave to appeal an order in appealable form sustaining the complaint or directing bindover, and if a proper showing is made under sec. (Rule) 809.50(1), Stats., relief is available through that route.

We turn to the reasons for questioning the validity of the case law rule since the criminal code was revised.

#### b Basis for Doubt

## (1) State ex rel. Durner Rationale

State ex rel. Durner v. Huegin, 110 Wis. 189, 85 N.W. 1046 (1901), is the prime precedent for the rule that habeas corpus is available to challenge the sufficiency of a complaint and the evidence for a bindover. We conclude from our reexamination of this 1901 decision that it is incompatible with the present criminal code.

We reach that conclusion because the rationale for *State ex rel. Durner* no longer applies under the present criminal code. The preliminary examination in *State ex rel. Durner* was held before a "magistrate," \*\*749 the justice of a city police court. <sup>5</sup> Since 1969 preliminary examinations have been conducted by the circuit court. The distinction between proceedings before a magistrate and a circuit court is critical to the "jurisdictional defect" theory in *State ex rel. Durner*. The *Durner* theory is that the jurisdiction of the magistrate to commit the defendants for trial depended upon the sufficiency of \*225 the evidence at the preliminary, even though the jurisdiction of a court would not.

The *State ex rel. Durner* court acknowledged that habeas corpus reaches only jurisdictional defects. It concluded, however, that "whether there was any evidence for the magistrate to act upon and whether the complaint charges any offense known to the law are jurisdictional matters." 110 Wis. at 237, 85 N.W. at 1057. The court said that its past decisions follow the rule

that where there is jurisdiction to try and determine an issue, there is jurisdiction to commit error to the extent of deciding the ultimate fact involved without competent evidence tending to support it, and that the error can only be corrected upon writ of error or appeal where one is allowed; that the writ of habeas corpus or writ of certiorari cannot reach the mischief. But a proceeding before an examining magistrate is not a judicial trial. It is a mere judicial inquiry, as before indicated, for the purpose of determining whether an offense has been committed and there is a probability that the accused is guilty thereof and should be placed on trial therefor. No plea or issue is necessary. No jury is demandable or proper. The doctrine of res adjudicata does not apply so that the result of one inquiry will preclude another. It is a proceeding that was unknown to the common law,—a mere statutory creation, a personal privilege which the accused must be accorded unless he waives it. Being statutory and special, evidence tending to establish the facts justifying a commitment or holding to bail for trial, is jurisdictional the same as any other statutory essential. The statute awarding the privilege provides that the examining magistrate shall act, in determining the facts, upon evidence; and that contemplates that there must be evidence, and competent evidence, tending to establish the facts. It is jurisdictional in the same sense that the production of some competent evidence before a quasi-judicial body, authorized by statute to act only upon evidence, is jurisdictional. The rule in such cases is that a clear violation of law in doing those things that are within the scope of the power of the officer or body to do is jurisdictional \*226 error. State ex rel. Moreland v. Whitford, 54 Wis. 150 [11 N.W. 424]; State ex rel. Wood Co. v. Dodge Co., 56 Wis. 79 [13 N.W. 680]; State ex rel. Heller v. Lawler, 103 Wis. 460 [79 N.W. 777]. For further authorities to support the view here expressed, see Church, Habeas Corpus, secs. 237-247; People v. Martin, 1 Parker, Cr.R. 187; In re Snell, 31 Minn. 110 [16 N.W. 692]; In re Hardigan, 57 Vt. 100; In re Simon, 13 N.Y.Supp. 399; State v. Hayden, 35 Minn. 283 [28 N.W. 659]; People ex rel. Van Riper v. New York C. Protectory, 106 N.Y. 604 [13 N.E. 435]; Ex parte Becker, 86 Cal. 402 [25 P. 9]; Ex parte Willoughby, 14 Nev. 451; Jones v. Darnall, 103 Ind. 569 [2 N.E. 229].

Id. at 239-40, 85 N.W. at 1058-59.

The State ex rel. Durner rationale, based on the distinction between a magistrate and a court, is consistent with the Wisconsin cases cited in the opinion. See State ex rel.

Moreland v. Whitford, 54 Wis. 150, 153, 11 N.W. 424, 424 (1882) (on certiorari to a court the record is inspected only to determine if court acted within its jurisdiction, but on certiorari to an officer having "quasi-judicial power" the record may also be examined to determine if the \*\*750 officer "made his determination of the facts upon any evidence which would warrant it"); State ex rel. Wood County v. Dodge County, 56 Wis. 79, 13 N.W. 680 (1882) (on certiorari to a board exercising "quasi-judicial powers," supreme court examined the undisputed facts and reversed the board's order); State ex rel. Heller v. Lawler, 103 Wis. 460, 465, 79 N.W. 777, 779 (1899) (decision by quasi-judicial board contrary to credible evidence indisputably establishing a fact "is an excess of jurisdiction, a violation of law, and may be reached by certiorari."

\*227 The State ex rel. Durner rationale is also consistent with In re Stittgen, 110 Wis. 625, 86 N.W. 563 (1901), decided less than two months later. In Stittgen, the mother of a child sought habeas corpus, the child being detained by a person to whom the circuit court had assigned custody. The Stittgen court said that the only question reviewable on habeas corpus was the jurisdiction of the circuit court. The court said,

In this limitation of the question, the word "jurisdiction" must be understood in its fullest and most comprehensive sense. If the circuit court had jurisdiction of the parties and authority over the subject matter, that must be the end of the inquiry; for in this respect that court sits in no sense as a mere magistrate or statutory tribunal, only *quasi*-judicial in its character, where jurisdiction depends not alone upon having the subject legally within the scope of its powers, but also upon procedure in accordance with law, and where jurisdiction is lost by disregard of legal duty, of which illustrations are found in *State ex rel. Wood Co. v. Dodge Co.*, 56 Wis. 79 [13 N.W. 680]; *State ex rel. Heller v. Lawler*, 103 Wis. 460 [79 N.W. 777]; and *State ex rel. Durner v. Huegin, ante*, [110 Wis.] p. 185 [189, 85 N.W. 1046].

\*228 110 Wis. at 628, 86 N.W. at 564. See also State ex rel. Augusta v. Losby, 115 Wis. 57, 63–64, 90 N.W. 188, 191 (1902) (decision by quasi-judicial officer or board without evidence warranting the result reviewable on certiorari as jurisdictional error, citing State ex rel. Durner). <sup>7</sup>

William S. Church, *Habeas Corpus* (Rev.2d ed. 1893), secs. 237 and 238, supports the distinction drawn in *State ex rel. Durner, supra*. Church discusses the power of a court on habeas corpus to review \*\*751 the decision of a committing magistrate. Sec. 237. Church states in sec. 238, "Where a defendant has been committed by a court of general jurisdiction, another court or judge will not disturb the commitment if the judge making it had colorable jurisdiction."

The State ex rel. Durner court also relied upon Ex parte Bollman, 8 U.S. (4 Cranch) 75, 2 L.Ed. 554 (1807), for the view that if a complaint is insufficient or if no competent evidence exists for a bindover by a magistrate, these are jurisdictional defects under "the commonlaw doctrine and the one to be followed where there is no statute affecting the subject otherwise." State ex rel. Durner, 110 Wis. at 236, 85 N.W. at 1057. Indeed, Bollman supports the extended position that such "jurisdictional defects" may be reached on habeas corpus even if the bindover is by \*229 a court rather than a magistrate, but those were not the facts in State ex rel. Durner. 8

To summarize, we read *State ex rel. Durner, supra*, the Wisconsin cases it relies upon and the subsequent decisions relying on it, to rest on the difference between quasi-judicial officers or boards and courts, for purposes of habeas corpus review, and to consider the insufficiency of evidence as a jurisdictional defect only on review of a decision by a quasi-judicial officer or board.

(2) Effect of 1969 Criminal Code Revision

Preliminary examinations were conducted by "magistrates" rather than by courts until the 1969 revision of the Wisconsin Criminal Code. 9

\*230 Section 4654, Stats.1898, applicable when *State ex rel. Durner, supra*, was decided, provided, "No information shall be filed against any person for any offense until such person shall have had a preliminary examination, as provided by law, before a justice of the peace or other examining magistrate or officer, ...." The procedure for the preliminary was set forth in ch. 195, Stats.1898. Magistrates conducted preliminaries until the 1969 provisions. *See, e.g.*, secs. 954.08, 954.12, and 954.13, Stats.1967.

It was early recognized that proceedings for examination of offenders and commitment for trial under ch. 195, Stats.1898, were not "technically or properly speaking, proceedings in any court. They are proceedings before certain officers, known to the law as magistrates, for the purpose of \*\*752 carrying out the provisions of this chapter; ...." State v. Sorenson, 84 Wis. 27, 31, 53 N.W. 1124, 1125 (1893). The preliminary was not conducted in a court even if a circuit court judge sat as the magistrate. State v. Friedl, 259 Wis. 110, 112, 47 N.W.2d 306, 307 (1951).

Wisconsin's criminal code was revised by ch. 255, Laws of 1969, which originated as 1969 Assembly Bill 603. The prefatory note to the bill is printed with ch. 255, Laws of 1969 and states "The bill eliminates the position of 'magistrate' in the administration of criminal justice in Wisconsin. All criminal proceedings are to \*231 be held in courts before judges except that court commissioners may still issue warrants and admit defendants to bail at initial appearances." Section 63, ch. 255, Laws of 1969, created sec. 970.03(1), Stats. which provides, "A preliminary examination is a hearing before a court for the purpose of determining if there is probable cause to believe a felony has been committed by the defendant." The word "court" in the criminal procedure code means the circuit court unless otherwise indicated. Sec. 967.02(7), Stats.

Because "court" in sec. 970.03(1), Stats., means the judicial institution, the power to hold preliminary examinations has been granted "only to courts and not to judges or commissioners." *State ex rel. Perry v. Wolke*, 71 Wis.2d 100, 107, 237 N.W.2d 678, 681 (1976).

19 The rationale in *State ex rel. Durner, supra*, for habeas corpus review of a bindover having rested on the distinction between a magistrate and a court, the 1969 substitution of circuit courts for magistrates removes the basis for the case-law rule that habeas corpus is available to test the evidentiary grounds for the bindover. The same substitution removes the basis for reviewing the conclusion that the factual allegations in the complaint are sufficient. As long as the complaint alleges that a crime has been committed, the circuit court has subject matter jurisdiction even if the criminal statute cannot be applied to the facts involved. *Mack v. State*, 93 Wis.2d 287, 295, 286 N.W.2d 563, 567 (1980).

We return to the present law on habeas corpus.

- 4. Court of Appeals May Refer Petition to Circuit Court
- 20 The question remains whether the court of appeals may decline to exercise its jurisdiction and refer the petition for habeas corpus to the circuit court for review by a branch of that court other than the branch which \*232 bound defendant over for trial. We conclude that we have that discretion, but we choose not to exercise it.

The primary function of the court of appeals is to provide appellate review. This is implicit in Wis. Const. art. VII, sec. 5(3), under which the court of appeals has such appellate jurisdiction as the legislature may provide by law and no original jurisdiction other than by prerogative writ.

21 The circuit courts as well as the court of appeals and the supreme court may grant habeas corpus. Secs. 782.03, 782.06, Stats. To that extent, the circuit courts and the appellate courts have concurrent jurisdiction.

Because the primary function of the court of appeals is appellate, and because both the court of appeals and the circuit courts may grant habeas corpus, the court of appeals may in its discretion refer a habeas petition to the circuit court.

This discretionary right of the court of appeals exists by analogy to supreme court practice. *Petition of Heil*, 230 Wis. 428, 284 N.W. 42 (1939), held that the supreme court may decline to exercise its jurisdiction to grant relief by prerogative writ. The *Heil* court said, This court is primarily an appellate court, and it should not be burdened with matters not clearly within its province if it is to discharge in a proper and efficient manner its primary function. Mere expedition of causes, convenience of parties to actions, and the prevention of a multiplicity of suits are matters which form no basis for the exercise of original jurisdiction \*\*753 of this court. Because it is the principal function of the circuit court to try cases and of this court to review cases which have been tried, due regard should be had to these fundamental considerations. Inasmuch as under the principles established the circuit court has jurisdiction to proceed, the excluding jurisdiction of this court will not be exercised in doubtful cases.

## \*233 230 Wis. at 448, 284 N.W. at 50-51.

The supreme court noted in *State ex rel. LeFebre v. Abrahamson*, 103 Wis.2d 197, 199, 307 N.W.2d 186, 187 (1981), that before the court of appeals was founded, the supreme court customarily declined to exercise its jurisdiction on an application to it for habeas corpus "on the grounds that the remedy before the local courts and judges was adequate and that the lower court's order on the application might come before us on review." The *LeFebre* court added:

Since the advent of an appellate court in Wisconsin having jurisdiction over applications for a writ of habeas corpus concurrent with our own, we have customarily transferred such applications to the district of the court of appeals in which the applicant resides, and we have done so whether the application was made to this court or to one of its justices.

### 103 Wis.2d at 200-01, 307 N.W.2d at 188.

We decline to refer the petition to the circuit court because we did not immediately do so when it was filed. We turn to the merits of the petition for habeas corpus.

## 5. Authority of Court Commissioner to Issue Warrant

Petitioner argues that the complaint is defective because it is based on evidence obtained through a search warrant signed by a court commissioner who had not filed an oath of office as required by sec. 757.68(2), Stats. We disagree.

The facts are undisputed. Court Commissioner John Dithmar signed the search warrant. He was appointed court commissioner November 10, 1965 and filed an oath of office on that date. He has never been succeeded or removed. He was appointed part-time court commissioner December 17, 1982 by another judge and did not file his oath of office.

\*234 Section 757.68(2), Stats., provides in part:

The appointing judge may remove, at will and without cause, any court commissioner appointed by the judge or the judge's predecessor in office. Unless he or she is so removed, the term of each court commissioner shall continue until the expiration of the term of the appointing judge and until the successor of the commissioner is appointed and qualified. Each court commissioner shall take and file the official oath in the office of clerk of the circuit court of the county for which appointed before performing any duty of the office.

- 22 The meaning of a statute is a question of law which we resolve without deference to the trial court's decision. *Town of Seymour v. City of Eau Claire*, 112 Wis.2d 313, 319, 332 N.W.2d 821, 823 (Ct.App.1983). We look first to the language of the statute itself. *Id.*
- 23 We conclude that the meaning of sec. 757.68(2), Stats., is plain. Because a court commissioner's term continues "until the expiration of the term of the appointing judge and until the successor of the commissioner is appointed and qualified," and Dithmar filed his oath of office in 1965 and has not been succeeded or removed, he remains qualified.

6. Complaint Sufficient

Petitioner argues that the complaint does not establish probable cause. We disagree.

- 24 25 26 27 A criminal complaint must charge a crime and allege facts sufficient to persuade a neutral and detached magistrate that the accused probably committed the crime charged. *State v. O'Connor*, 77 Wis.2d 261, 275–76, 252 N.W.2d 671, 677 (1977). The factual allegations must be sufficient or must permit the drawing of sufficient reasonable inferences to establish probable cause. \*\*754 \*235 State v. Dekker, 112 Wis.2d 304, 310, 332 N.W.2d 816, 819 (Ct.App.1983). If reasonable inferences may be drawn establishing probable cause and equally reasonable inferences may be drawn to the contrary, the complaint is sufficient. *Compare State v. Dunn*, 121 Wis.2d 389, 398, 359 N.W.2d 151, 155 (1984) (for purposes of preliminary examination, probable cause shown if based on reasonable inferences even if contrary inferences are equally reasonable). Which inferences are reasonable is a question of law which an appellate court may independently resolve. *Pfeifer v. World Service Life Ins. Co.*, 121 Wis.2d 567, 570, 360 N.W.2d 65, 67 (Ct.App.1984).
- 28 The complaint charges the petitioner with possession of a controlled substance with intent to deliver, party to crime, contrary to secs. 939.05 and 161.41(1m), Stats. Petitioner may be convicted of the commission of the crime if she directly committed it, aided and abetted its commission or was a party to a conspiracy to commit it. Sec. 939.05(2)(a)–(c).

The factual part of the complaint states that Rick Harrer told police that March 10, 1983 he and Patricia Gibbs drove from Neenah to a house at 1025 Reservoir Avenue in Plain. They entered the house and gave Michael McCaffrey \$8,000 as payment for an earlier marijuana purchase. McCaffrey went to another room with the money and then returned. McCaffrey, Harrer and Gibbs left the house and drove to a farmhouse. McCaffrey entered the farmhouse and returned with a 55-pound bale of suspected marijuana, which he sold to Harrer for \$480.00 per pound.

The complaint continues that March 11, 1983 at about 1:00 a.m. a search warrant was executed at 1025 Reservoir Avenue. Michael McCaffrey answered the door. Police found \$9,750 in a shaving kit in a closet attached to the master bedroom. Two garbage bags were seized. Each contained six pounds of suspected marijuana. One \*236 bag was located near the bathroom area of the house and the second was near the bedroom. The sole reference to petitioner in the complaint is as follows: "Bolz [a Sauk county detective] states, that the only other person present in the house at that time was a Debra McCaffrey, who was located in the bedroom area of the house."

- 29 A crime charging possession with intent to deliver must contain facts establishing possession. *Ritacca v. Kenosha County Court*, 91 Wis.2d 72, 82, 280 N.W.2d 751, 756 (1979). Possession may be imputed if petitioner had knowledge of the presence of the drug and it is found in a place immediately accessible to and under her exclusive or joint dominion and control. *Schmidt v. State*, 77 Wis.2d 370, 379, 253 N.W.2d 204, 208 (1977).
- 30 31 For purposes of probable cause, it is reasonable to infer from their same last names and presence at 1:00 a.m. in the same home that petitioner is the wife of Michael McCaffrey. Although the inference that defendant is McCaffrey's mother, daughter or sister may be equally reasonable, we cannot choose between conflicting inferences if one supports a basis for probable cause. *Compare State v. Dunn*, 121 Wis.2d 389, 398, 359 N.W.2d 151, 155 (1984) (if reasonable inference supports probable cause and equally reasonable inference is to the contrary, judge conducting preliminary hearing should find probable cause). It is reasonable to infer that a wife has joint dominion and control over the contents of the house she occupies with her husband. The complaint therefore is sufficient to show that petitioner exercised joint dominion and control over the house.
- 32 When determining whether probable cause exists, the inference is reasonable that petitioner knew the marijuana \*237 was present in the house. Twelve pounds is a considerable amount, enough from which it likely that a person in joint control of the house would know that marijuana was present.
- \*\*755 Accordingly, we conclude that the trial court properly denied defendant's motion to dismiss the complaint.
  - 7. Preliminary Hearing

Petitioner argues that probable cause was not shown at her preliminary hearing. Again we disagree.

33 34 Petitioner may be bound over for trial if the evidence at the preliminary hearing is sufficient to establish probable cause that she probably committed a felony. Sec. 970.03(1), Stats. The preliminary is not the proper forum to weigh the state's evidence against evidence favorable to the petitioner. *State v. Dunn,* 121 Wis. 389, 398, 359 N.W.2d 151, 155 (1984). "If the hearing judge determines after hearing the evidence that a reasonable inference supports the probable cause determination, the judge should bind the defendant over for trial." *Id.* 

Sauk County Deputy Sheriff Manny Bolz testified that he participated in the search of petitioner's house March 11, 1983 at about 1:20 a.m. Petitioner was in bed in the master bedroom. A brown shaving kit containing \$9,750 was found on the shelf in a closet off the master bedroom. A garbage bag containing six pounds of suspected marijuana was found in an entry way. A second bag containing an equal amount was found in the basement. The substance tested positively for tetrahydrocannabinols. \$1,590 was found in a canister on the kitchen counter marked "Tea." Petitioner was listed in the phone book at the address of the house.

35 We conclude that for purposes of probable cause at the preliminary, it can be reasonably inferred from the evidence that petitioner exercised joint dominion and \*238 control over the house and knew of the marijuana. Intent to deliver can be inferred from the quantity of the marijuana. The trial court did not err in binding petitioner over for trial.

Accordingly, we deny the petition for habeas corpus.

### **All Citations**

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## **Footnotes**

- Petition for Review Pending.
- 1 We construed the petition as one for leave to appeal. After the state responded, petitioner challenged our right so to construe her petition, claiming an absolute right to petition this court for habeas corpus. We vacated our order construing the petition as one for leave to appeal.
- Whether habeas corpus is a proper remedy for a claim that the constitutional rights of a prison inmate have been abridged by conditions of confinement was raised but not decided in *bin-Rilla v. Israel*, 113 Wis.2d 514, 335 N.W.2d 384 (1983).
- At common law and in this state, a writ of habeas corpus does not perform the function of a writ of error or an appeal but is confined to an examination of jurisdictional defects or illegality amounting to a want of legal authority....

  And, ordinary judicial errors as distinguished from jurisdictional errors are not reached ... [t]he writ of habeas corpus has been used and recognized as a post conviction review of errors whether they be considered jurisdictional or judicial, involving a violation of constitutional right.

Wolke v. Fleming, 24 Wis.2d 606, 613–14, 129 N.W.2d 841, 845 (1964), cert. denied, 380 U.S. 912, 85 S.Ct. 897, 13 L.Ed.2d 798 (1965)
(citations omitted). A state conviction on evidence which does not support a finding of guilt beyond a reasonable doubt violates fourteenth amendment due process, and therefore under 28 U.S.C. sec. 2254 a federal court must entertain a habeas corpus petition by a state prisoner attacking a conviction on that ground. Jackson v. Virginia, 443 U.S. 307, 320, 99 S.Ct. 2781, 2789, 61 L.Ed.2d 560 (1979). Federal habeas corpus is not available unless the applicant has exhausted the remedies available in the courts of the state or either state corrective process is unavailable or circumstances render the process ineffective. See 28 U.S.C. sec. 2254(b) 1982. See also sec. 974.06(1), Stats., for

postconviction relief in Wisconsin, and sec. 974.06(8) for the effect of that remedy on habeas corpus.

- Appellate review of an order or judgment on habeas corpus has been steadily tightened. Section 274.05, Stats.1939, provided in part: "Writs of error may issue of course out of the supreme court at any time to review the order or judgment of any court discharging or remanding a person brought up by writ of habeas corpus...." The statute was amended by sec. 11, ch. 301, Laws of 1949, to condition issuance of the writ on a finding by a justice of the supreme court that it was "not sought for dilatory purposes." Section 274.05, Stats.1949, was renumbered in 1975 as 817.05 by supreme court order, Wisconsin Rules of Civil Procedure, 67 Wis.2d at 761 and repealed by sec. 118, ch. 187, Laws of 1977. The provision in sec. 974.02, Stats., making an order or judgment on habeas corpus nonappealable as of right, was created by sec. 127, ch. 187, Laws of 1977.
- 5 See State ex rel. Durner, 110 Wis. at 197–98, 85 N.W. at 1049–50. The briefs to the supreme court agree that the police court was created by ch. 6, Laws of 1895, sec. 4 of which authorized that court to examine "alleged offenders, and commit or hold them to bail, the same as a justice of the peace might otherwise do."
- 6 The out-of-state cases cited by the *Durner* court support its holding, without referring to the distinction between courts and boards or officers having quasijudicial powers. See People v. Martin, 1 Parker, C.R. 187 (N.Y.Sup.Ct.1848) (habeas corpus court may determine if committing magistrate refused to conduct examination); In re Snell, 31 Minn. 110, 16 N.W. 692 (1883) (sufficiency of evidence before committing magistrate examined by habeas corpus court); In re Hardigan, 57 Vt. 100 (1884) (habeas corpus court held committing magistrate lacked for jurisdiction because he refused to hear evidence); In re Simon, 13 N.Y.S. 399 (1891) (habeas corpus court properly held that magistrate lacked jurisdiction to commit child to reformatory without taking evidence); State v. Hayden, 35 Minn. 283, 28 N.W. 659 (1886) (habeas corpus court will inquire whether committing magistrate lacked jurisdiction or whether evidence supports commitment for trial); People ex rel. Van Riper v. N.Y.C. Protectory, 106 N.Y. 604, 13 N.E. 435 (1887) (sufficiency of complaint to magistrate to commit abandoned child is jurisdictional and reviewable on habeas corpus); Ex Parte Becker, 86 Cal. 402, 25 P. 9 (1890) (supreme court justice reviewed evidence on habeas corpus to determine if probable cause existed for commitment); Ex Parte Willoughby, 14 Nev. 451 (1881) (supreme court examined sufficiency of evidence before committing magistrate); Jones v. Darnall, 103 Ind. 569, 2 N.E. 229 (1885) (on appeal from habeas corpus order awarding child's custody to father, supreme court independently reviewed evidence as to child's best interests).
- State ex rel. Augusta v. Losby, 115 Wis. 57, 90 N.W. 188 (1902), became the precedent relied on in Borgnis v. Falk Co., 147 Wis. 327, 359–60, 133 N.W. 209, 219 (1911), for the proposition that for an administrative agency to act without evidence when evidence is required or to make a decision contrary to all the evidence is "jurisdictional error." According to Professor Jaffe, the Borgnis language is an example of the "jurisdictional fact" concept devised "originally to justify a fairly limited judicial review of [administrative agency] orders otherwise immune. When American courts came to require adequate evidence of jurisdictional facts and finally of all relevant facts, the doctrine became functus officio." Jaffe, Judicial Review: Constitutional and Jurisdictional Fact, 70 Harv.L.Rev. 953, 965–66 (1957).
- 8 Ex Parte Bollman, 8 U.S. (4 Cranch) 75, 2 L.Ed. 554 (1807), was an original action in the United States Supreme Court for habeas corpus to review, among other things, the sufficiency of the evidence for a circuit court to bind the defendants over for trial for treason. The question arose whether the power to issue the writ was restricted by the fact that a circuit court had ordered the commitment. 8 U.S. at 89. Chief Justice John Marshall summarily disposed of the point, saying, "The only objection is, that the commitment has

been made by a court having power to commit and to bail. Against this objection the argument from the bar has been so conclusive that nothing can be added to it." 8 U.S. at 100. This view has been criticized as overlooking a "sharp distinction" in common law between "superior common-law courts and the inferior tribunals." William F. Duker, A Constitutional History of Habeas Corpus 226 (1980). According to Duker, in habeas corpus to an inferior court, the common law courts required that jurisdiction be made manifest, and

Marshall therefore either rejected the incorporation of this notion into American law, or considered the Circuit Court of the District of Columbia an inferior court, or overlooked—accidentally or otherwise—this aspect of the nature of the writ. It is also possible that Marshall simply saw pretrial decisions as an exception to the rule of jurisdiction, since the habeas corpus was the traditional method for securing release on bail.

Id. at 227.

9 See Statutes of the Territory of Wisconsin, "An Act to provide for the arrest and examination of offenders, commitment for trial and taking bail," secs. 12–18 (1839); ch. 145, secs. 12–18, Rev. Stats.1849; ch. 176, secs. 12–19, Rev.Stats.1858; secs. 4786–4792, Rev.Stats.1878; secs. 4786–4792, Stats.1898, renumbered by sec. 1, ch. 4, Laws of 1925 to secs. 361.12–361.18, Stats.1925, amended and renumbered by secs. 41, 44–47, ch. 631, Laws of 1949 to secs. 354.08, 354.10–354.13, Stats.1949, amended and renumbered by sec. 13, ch. 660, Laws of 1955, to secs. 954.08, 954.10–954.13, Stats.1955. Section 954.13, amended by sec. 8, ch. 561, Laws of 1961, remained in effect until sec. 63, ch. 255, Laws of 1969, which created the present sec. 970.03(1), Stats.

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